## Message Text

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1938

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 6855

AMEMBASSY BELGRADE

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

USCINCEUR

USDELMBFR VIENNA

USDOCOSOUTH

USLOSACLANT

USNMR SHAPE

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LIMDIS

E.O. 11652: XGDS-1 TAGS: PFOR, NATO

SUBJECT: PERMREPS LUNCHEON, MARCH 1, 1977

SUMMARY: AT THEIR REGULAR LUNCHEON ON MARCH 1, NATO PERMREPS DISCUSSED THE FOLLOWING:

- 1. NATO CONSULTATIONS.
- 2. NATO SUMMIT.
- 3. AWACS.
- 4. DANISH DEFENSE PLANS.

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- 5. CLIFFORD MISSION.
- 6. ECONOMIC AID TO PROTUGAL.
- 7. CSCE COMMISSION.
- 8. UK NAVAL REVIEW.
- 9. INTERNATIONAL STAFF SALARIES. END SUMMARY.
- 1. NATO CONSULTATIONS. PERMREPS HELD A WIDE-RANGING DISCUSSION ON CONSULTATIONS THAT EMPHASIZED (A) THE GENERAL HOPE THAT THE US WOULD INTRODUCE SOON I NATO ITS VIEWS ON EAST-WEST ISSUES, PARTICULARLY SALT; (B) THE VIEW SHARED

BY A STRONG MAJORITY THAT THE ALLIES SHOULD STIMULATE MORE ACTIVE CONSULTATIONS IN NAC, AND (C) CONCERN ABOUT THE RELATIVE BALANCE BETWEEN CONSULTATIONS IN NAC AND AMONG THE EC NINE.

ON PROCEDURAL ASPECTS, NONE DISAGREED WITH LUNS' PROPOSAL THAT CONSULTATIONS ON CSCE WITH SENIOR OFFICIALS TAKE PLACE ON APRIL 20. HARTOGH (NETHERLANDS) EXPRESSED GRATITUDE FOR THE INDICATION GIVEN BY STREATOR (US) THAT US SUPPORTED DUTCH SUGGESTION FOR CSCE CONSULTATIONS BETWEEN SESSIONS OF THE BELGRADE MEETING. HARTOGH AGREED THAT THE CONSULTATIONS HE HAD PROPOSED WERE NOT INCONSISTENT WITH FULL CSCE CONSULTATIONS BEFORE THE NAC MINISTERIAL MEETING. DE LA FERRIERE (FRANCE) ALSO FAVORED CSCE CONSULTATIONS BETWEEN THE BELGRADE SESSIONS. PAULS (FRG) URGED THAT CONSIDERATION BE GIVEN TO HOLDING A COUNCIL MEETING ON CSCE ATTENDED BY THE HEADS OF THE ALLIED CSCE DELEGATIONS IN EARLY JUNE, ON THE EVE OF THE BELGRADE PREPARATORY SESSION, IN ORDER TO "GIVE A LAST TOUCH ON A COMMON BASIS TO PLANS FOR ALLIED ACTIVITIES" AT BELGRADE. THERE WAS NO OBJECTION TO LUNS' PROPOSAL THAT A NAC MEETING IN MARCH 17 ADDRESS THE SITUATION IN EASTERN EUROPE AND MATTERS RELATED TO DISSIDENCE AND HUMAN RIGHTS. LUNS SAID HE PLANNED, IN HIS OPENING STATEMENT AT THE NAC, TO REFER TO THE PRESIDENT'S RECENT STATEMENTS ON HUMAN RIGHTS AND HE HOPED THAT A LIVELY DISCUSSION WOULD ENSUE. SECRET

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STREATOR, DRAWING ON STATE 44684(DTG010055Z
MAR 77) (NOTAL), INDICATED THAT ASSISTANT SECRETARY
ATHERTON WOULD BE PREPARED TO BRIEF THE COUNCIL ON
MARCH 11 ON THE SECRETARY'S VISIT TO THE MIDDLE EAST
AND THERE WAS GENERAL AGREEMENT TO THIS DATE. PAULS NOTED THAT
FRG FOREIGN MINISTER GENSHER HAD VISITED THE MIDDLE EAST AND
WOULD BE "READY TO INFORM THE COUNCIL" OF HIS FINDINGS. SIMILARLY,
HARDY (CANADA) NOTED THAT THE CANADIAN AMBASSADOR TO
THE UN ALSO MIGHT BE PREPARED TO REPORT TO THE MEETING
ON HIS VISIT TO THE MIDDLE EAST.

PAULS STRESSED THE IMPORTANCE OF EFFECTIVE CONSULTATIONS ON SALT, AND WAS JOINED BY MANY IN HIS
VIEW THAT CONSULTATIONS PRIOR TO THE SECRETARY'S VISIT
TO MOSCOW WERE "ABSOLUTELY ESSENTIAL," PARTICULARLY
GIVEN THE INTERDEPENDENCE OF SALT AND MBFRM SUCH
CONSULTATIONS, IN PAULS' VIEW, SHOULD BE IN ADDITION
TO ANY BRIEFING FOLLOWING THE SECRETARY'S VISIT TO
MOSCOW. EVIDENCE OF UNIVERSAL ALLIED
SUPPORT FOR US POSITIONS WOULD STRENGTHEN THE SECRETARY'S HAND IN NEGOTIATIONS AT MOSCOW, PAULS
SAID. STREATOR ASSURED PERMREPS THAT THE VICE PRESIDENT'S PLEDGE
ON

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O R 021105Z MAR 77

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1939

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 6856

AMEMBASSY BELGRADE

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

**USCINCEUR** 

USDELMBFR VIENNA

USDOCOSOUTH

USLOSACLANT

USNMR SHAPE

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## LIMDIS

BEHALF OF THE PRESIDENT WOULD BE HONORED AND THAT THE US WOULD BE MAKING SOME SUGGESTIONS IN THE NEAR FUTURE (STATE 32903 DTG 141743Z FEB 77 NOTAL).

REFLECTING UPON THE CURRENT STATE OF NATO CONSULTATIONS, LUNS RECALLED VICE PRESIDENT MONDALE'S STATEMENT CONCERNING US READINESS TO INCREASE ITS CONTRIBUTIONS TO THE COMMON DEFENSE PROVIDED THE ALLIES DID LIKEWISE AND SAID THAT HE BELIEVED IT DEEPLY REGRETTABLE THAT THE ALLIES HAD NOT BEGUN TO CONSIDER THEIR RESPONSE TO THE US OFFER. TO STIMUSECRET

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LATE ALLIED THINKING, HE PROPOSED HOLDING EARLY CONFIDENTIAL CONSULTATIONS ON POSSIBLE ENHANCEMENTS TO CURRENT DEFENSE EFFORTS BY THE ALLIES.
HE ALSO RECALLED THAT MINISTERS IN DECEMBER 1976 HAD STATED THE IMPORTANCE OF IMPROVING ALLIED DEFENSES AND YET, HE SAID, THE ALLIES HAD BEEN UNABLE TO AGREE ON AN INCREASE IN THE NATO INFRASTRUCTURE PROGRAM. PAULS, AGREEING WITH LUNS, SUGGESTED THAT PERMREPS SCHEDULE AN EARLY PRIVATE MEETING TO DIS-

CUSS INFRASTRUCTURE, AND CATALANO (ITALY) AGREED THAT IT WOULD BE USEFUL FOR PERMREPS TO COME TO GRIPS WITH THIS IMPORTANT QUESTION.

ON A PERSONAL BASIS, KILLICK (UK) SUGGESTED THAT THE US PROVIDE DETAILS FOR A CONSULTATION ON THE US PROPOSED DEFENSE BUDGET. STREATOR ASSURED PERMREPS THAT THE US WOULD SEEK TO RESPOND AS FULLY AS POSSIBLE TO ANY QUERIES ON THE DEFENSE BUDGET AND PLANS FOR SYSTEMS ACQUISITIONS. IN THIS CONNECTION, HE RECALLED THAT MOST CHANGES IN THE BUDGET WERE RELATED TO STRETCH-OUTS IN ACQUISITION, RATHER THAN CHANGES IN THE PROPOSED EVENTUAL LEVELS OF DEPLOYMENTS. KILLICK SAID THAT IT MIGHT BE USEFUL ALSO TO DISCUSS US PLANS FOR FORCE IMPROVEMENTS IN THE EUROPEAN THEATER, FOR EXAMPLE, PROPOSALS FOR SPEEDING UP THE CONSTRUCTION OF AIRCRAFT SHELTERS.

LUNS SAID HE HAD BEEN PERSONALLY DISTURBED AT
THE LACK OF EFFECTIVE ALLIANCE CONSULTATIONS SINCE THE AUTUMN
OF 1976. PERHAPS, HE SAID, TOO MANY ITEMS WERE BEING
ADDRESSED IN NATO'S POLITICAL COMMITTEE THAT SHOULD
BE DEALT WITH BY THE COUNCIL. HE URGED PERMREPS TO
CONSIDER THE PROBLEM, FOR HE SAW AN ESSENTIAL NEED
FOR THE ALLIES TO HARMONIZE THEIR APPROACHES TO SUCH
ISSUES AS HUMAN RIGHTS WHICH HAD IMPORTANT IMPLICASECRET

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TIONS FOR EAST-WEST RELATIONS.

AT THE SAME TIME, LUNS SAID, HE WAS DISTURBED ABOUT THE BALANCE BETWEEN CONSULTATIONS IN NATO AND IN THE EC NINE POLITICAL CONSULTATIVE MACHINERY. FOR EXAMPLE, HE SAID, HE UNDERSTOOD THAT THE FRG RECNETLY HAD CIRCULATED A PAPER ON EAST-WEST RELATIONS TO THE NINE THAT, IN LUNS' VIEW, SHOULD HAVE BEEN DISCUSSED INITIALLY AMONG THE FIFTEEN. KILLICK, SPEAKING IN HIS ROLE AS REPRESENTATIVE OF THE EC PRESIDENCY, SAID THAT POLITICAL COORDINATION AMONG THE EC FOREIGN MINISTERS WOULD CREATE NO PROBLEM WITH REGARD TO CSCE CONSULTATIONS ON APRIL 20. WITH REGARD TO THE EC-SOVIET FISHERIES NEGOTIATIONS, KILLICK SAID, THE NINE WERE AWARE OF ALLIED INTEREST, AND THE MATTER WOULD BE DISCUSSED IN THE POLADS. HOWEVER, THESE NEGOTIATIONS WERE NOT BEING HANDLED BY THE NINE IN THE FRAMEWORK OF POLITICAL CONSULTA-TIONS BUT RATHER WERE DIECTLY RELATED TO THE TREATY OF ROME

IN RESPONSE TO LUNS' REQUEST FOR AN EARLY UK BRIEFING ON DEVELOPMENTS IN RHODESIA, KILLICK SAID THAT, AS SOON AS UK-US CONSULTATIONS WERE COMPLETE, HE HOPED THAT THE UK COULD RESUME ITS BRIEFING OF THE ALLIES ON AFRICAN DEVELOPMENTS. DE LA FERRIERE NOTED THAT HIS AUTHORITIES WERE PLEASED THAT THE UK HAD ADOPTED THE PRACTICE OF INFORMING

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TO SECSTATE WASHDC IMMEDIATE 1940
SECDEF WASHDC IMMEDIATE
INFO ALL NATO CAPITALS 6857
AMEMBASSY BELGRADE
AMEMBASSY MADRID
AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
USCINCEUR
USDELMBFR VIENNA
USDOCOSOUTH
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## LIMDIS

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ALLIES ON AFRICAN DEVELOPMENTS IN WRITING AND HE HOPED THAT THIS PROCEDURE WOULD NOT BE ALTERED. KILLICK REPLIED THAT THE UK WOULD NOT WISH TO BE BOUND BY PAST PRACTICE AND THAT CONSULTATIONS MIGHT ALSO BE USEFUL AT SOME POINT.

WITH REGARD TO CSCE, PAULS SAID THAT THE NINE
WERE ENGAGED IN INTENSIVE CONSULTATIONS, BUT HE
ALSO FAVORED CONSULTATIONS IN NATO. MOREOVER, HE
THOUGHT CSCE WAS TOO IMPORTANT TO LEAVE TO THE
POLADS FOR TOO LONG AND THAT THE COUNCIL SHOULD SOON
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BE ENGAGED. BY CONTRAST, DE LA FERRIERE THOUGHT THAT CSCE ISSUES WERE TOO COMPLEX TO BE DEALT WITH IN DETAIL BY THE PERMREPS AND THUS HE FAVORED CONTINUED CONSULTATIONS IN POLADS. HARTOGH VIEWED EC NINE

CONSULTATIONS ON CSCE IN A SOMWWHAT DIFFERENT LIGHT,
THEY HAD SO PREOCCUPIED OFFICIALS
RESPONSIBLE FOR CSCE IN THE NINE CAPITALS THAT THESE OFFICIALS
APPEARED TO HAVE FAILED TO GIVE EQUAL
ATTENTION TO THE IMPORTANCE OF CSCE CONSULTATIONS
IN NATO. HE URGED THE NON-NINE ALLIES TO PUSH FOR
ENHANCED CONSULTATIONS IN NATO, NOT ONLY ON CSCE
BUT ON OTHER TOPICS OF GENERAL INTEREST. IN HIS
VIEW, THERE NEED BE NO CONFLICT BETWEEN CONSULTATIONS
AMONG THE NINE AND IN NATO.

HARDY SAID THAT CANADA ATTACHES GREAT IMPORTANCE TO EFFECTIVE CONSULTATIONS IN NATO FLOWING NATURALLY FROM INTERNATIONAL EVENTS.

IN CONCLUDING THE DISCUSSION PAULS STRESSED AGAIN, WITH GENERAL SUPPORT, THAT CONSULTATIONS, ESPECIALLY ON MATTERS AFFECTING ALLIED SECURITY, SHOULD TAKE PLACE BEFORE NATIONAL DECISIONS ARE MADE. LEAVING NO DOUBT THAT HE WAS REFERRING SPECIFICALLY TO THE FORTHCOMING MOSCOW VISIT BY THE SECRETARY, HE ALSO STRESSED THAT POST FACTO BRIEFINGS ON DECISIONS TAKEN WERE NO SUBSTITUTE FOR AN ACTIVE DIALOGUE IN ADVANCE AMONG THE ALLIES ON KEY ISSUES.

NATO SUMMIT. SVART EXPRESSED CONCERN ABOUT
REPORTS HE HAD SEEN OF THE WIDE-RANGING ISSUES SLATED
TO BE DISCUSSED AT THE LONDON ECONOMIC SUMMIT IN MAY. HE ASKED WHY
IT WOULD NOT BE POSSIBLE FOR THE ALLIES TO DISCUSS
IN NATO IN ADVANCE THE POLITICAL SUBJECTS LIKELY TO ARISE
AT THAT SUMMIT. LUNS NOTED THAT HE HAD NOT BEEN INFORMED
OFFICIALLY OF THE FORTHCOMING ECONOMIC SUMMIT, BUT HE
BELIEVED THAT PRESIDENT CARTER
SHOULD BE PREPARED TO ATTEND A NATO SUMMIT.
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KILLICK SAID HE ANTICIPATED THAT FOREIGN SECRETARY OWEN WOULD DISCUSS THE NATO MEETING WITH LUNS WHEN THE LATTER VISITED LONDON IN ABOUT TWO WEEKS. PAULS COMMENDED SVART FOR RAISING THE ISSUE AND SAID THAT, SINCE THE ECONOMIC SUMMIT AND THE NATO MINISTERIAL MEETING WERE SEPARATED BY ONLY A DAY, HE THOUGHT IT "IMPOSSIBLE" THAT THE ECONOMIC SUMMIT WOULD NOT BE FOLLOWED BY A NATO SUMMIT. IN HIS VIEW, IT WOULD BE A "DISASTROUS" FOR THE ALLIANCE IF THE NATO MEETING WERE NOT HELD AT SUMMIT LEVEL. CATALANO NOTED THAT PAULS HAD EXPRESSED THE VIEW OF "ALMOST ALL" OF THE PERMREPS, AND LUNS PROPOSED AN EARLY PRIVATE MEETING FOR PERMREPS TO DISCUSS FURTHER THE POSSIBILITY OF A NATO SUMMIT.

3. AWACS. LUNS NOTED THAT THE FRG STILL FAVORS AEW, BUT DOES NOT WISH TO BEAR AS MUCH OF THE FINANCIAL BURDEN AS HAD BEEN ENVISAGED. HE ADDED THAT THE FRG, AS HE UNDERSTOOD IT, WAS NOW AWAITING A US REPLY TO

CERTAIN FRG PROPOSALS AND THAT FRG MOD LEBER WAS EXPECTED SOON TO MEET WITH SECRETARY BROWN. HE SAW NO NEED TO PLAN FOR A MEETING OF FINANCIAL EXPERTS AT THIS TIME. PAULS THOUGHT THAT SUCH A MEETING WOULD BE HELP-FUL IF THE EXPERTS HAD MORE FLEXIBILITY; WHILE THE FRG WOULD FAVOR A MINISTERIAL MEETING IF THE RESULTS OF A FINANCIAL EXPERTS MEETING WERE FAVORABLE, THE FRG DID

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1941

SECDEF WASHDC IMMEDIATE

INFO ALL NATO CAPITALS 6858

AMEMBASSY BELGRADE

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

USCINCEUR

USDELMBFR VIENNA

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LIMDIS

NOT FAVOR A MINISTERIAL MEETING WHOSE RESULTS MIGHT BE NEGATIVE.

HARDY, STRESSING CANADA'S INTEREST IN NATO
AEW, FAVORED PLANNING FOR A MINISTERIAL MEETING ON
MARCH 25 AND SAID THAT CANADA WOULD BE PREPARED TO
PARTICIPATE IN A MEETING OF FINANCIAL EXPERTS. LUNS
REPEATED THAT HE SAW NO NEED FOR A MEETING OF FINANCIAL
EXPERTS IF MINISTERS COULD NOT AGREE AT THEIR LEVEL AND
THOUGHT IT BEST TO AWAIT THE OUTCOME OF ONGOING BILATERAL
CONSULTATIONS BEGORE TAKING FURTHER STEPS. HE SAID HE
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UNDERSTOOD THAT IT WOULD BE EXTREMELY DIFFICULT FOR THE

FRG TO INCREASE ITS DEFENSE BUDGET. HARDY, PERSISTING, ASKED IF OTHERS FAVORED A MEETING OF FINANCIAL EXPERTS ON, SAY, MARCH 10 OR 11. HE STRESSED THAT AEW CONCERNED ALL THE ALLIES AND THAT, AT ONE POINT OR ANOTHER, ALL WOULD NEED TO BE BROUGHT INTO THE DISCUSSIONS. ONE COUNTRY ALONE, HE SAID, COULD NOT TAKE A DECISION ON AEW'S FUTURE. KILLICK STRESSED THAT MARCH 25 WOULD BE THE "VERY LAST POSSIBLE TIME" FOR A DEFENSE MINISTERS MEETING.

- 4. DANISH DEFENSE PLANS. IT WAS AGREED THAT SVART WOULD BRIEF A DPC MEETING MARCH 4 ON THE DEFENSE AGREEMENT REACHED AMONG THE KEY DANISH POLITICAL PARTIES THAT HE SAID CALLS FOR A CUMULATIVE SIX PERCENT INCREASE IN DEFENSE SPENDING OVER A PERIOD OF YEARS. SVART STRESSED THAT ANY COMMENTS FROM THE ALLIES ON DANISH PLANS WOULD NEED TO BE AVAILABLE BY MARCH 20.
- 5. CLIFFORD MISSION. DRAWING ON STATE 44684 (DTG 010055Z MAR 77) (NOTAL), STREATOR STATED THAT PRESIDENTIAL EMISSARY CLIFFORD INTENDS TO SHARE WITH LUNS, WITHIN THE NEXT WEEK OR SO, HIS THINKING ON THE RESULTS OF HIS MISSION IN VIEW OF LUNS' "WATCHING BRIEF" ON GREECE AND TURKEY.
- 6. ECONOMIC AID TO PORTUGAL. CALLING ATTENTION TO THE PRESIDENT'S STATEMENT SUPPORTING US PARTICIPATION IN AN INTERNATIONAL CORTIUM TO LEND PORTUGAL UP TO 1.5 BILLION DOLLARS DURING THE NEXT THREE YEARS, STREATOR NOTED THE PRESIDENT'S HOPE THAT US PARTICIPATION WOULD BE APPROVED BY CONGRESS.
- 7. CSCE COMMISSION. DRAWING ON STATE 44708 (DTG 010227Z MAR 77) (NOTAL), STREATOR BRIEFED ON SECRET

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THE ROLE OF THE CSCE COMMISSION IN US PREPARATIONS FOR THE BELGRADE MEETING.

- 8. UK NAVAL REVIEW. KILLICK ANNOUNCED PLANS TO INVITE THE COUNCIL TO ATTEND THE NAVAL REVIEW SCHEDULED TO BE HELD AT SPITHEAD ON JUNE 28.
- 9. INTERNATIONAL STAFF SALARIES. LUNS REPORTED THAT THE SYGS OF THE COORDINATING ORGANIZATIONS HAD MET AT STRASBOURG RECENTLY AND AGREED THAT THE CCG HAD BEGUN TO INTERFERE WITH THE ADMINISTRATIVE PREROGATIVES OF THE SYGS. IN THIS CONNECTION, HE NOTED THAT THE CCG HAS NO OFFICIAL STATUS OR TERMS OF REFERENCE. ACCORDINGLY, HE URGED PERMREPS TO TAKE AN EARLY LOOK AT THIS ISSUE. (COMMENT: THIS

IS THE OPENING GUN, WE BELIEVE, IN A CAMPAIGN TO UNDERCUT THE CCG. ACCORDING TO OUR SOURCES IN THE IS, LUNS IS SEEKING SPECIFICALLY TO HAVE SALARY ISSUES CONSIDERED BY THE NAC BEFORE THEY ARE REFERRED TO THE CCG, THUS HOPING TO INFLUENCE NATIONAL GUIDANCE TO CCG REPRESENTATIVES. WE WILL FORWARD THE FULL TEXT OF LUNS' INTERVENTION ON THIS POINT AS SOON AS IT IS AVAILABLE. END COMMENT.)STRAUSZ-HUPE

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